1 ...Title

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2 3	For the	e purpose of establishing prevailing wage and local hiring provisions applicable to specific
4 5	• 1	of capital improvement contracts; defining certain terms; adding the types of capital vement contracts to which general wage provisions apply; allowing wage deductions in
6	particu	alar instances; requiring capital improvement contracts to include specific terms; adding
7		ite notice requirements; requiring maintenance of certain records relating to prevailing wage
8	-	ements; allowing audits and investigations of complaints of violations of overall wage
9 10		ements; adding local hiring requirements; adding reporting requirements for prevailing wage ocal hiring data; establishing penalties for violations of prevailing wage and local hiring
11		ions; providing for the applicability of this ordinance; providing for a delayed effective date;
12	genera	ally relating to purchasing.
13		
14	Body	
15		CITY COUNCIL OF THE
16		City of Annapolis
17 18		Ordinance 25-22
19		Orumance 25-22
20		Introduced by: Alderman Schandelmeier
21		Co-sponsored by:
22	D 4	• · ·
23	Refer	
24 25		ce Committee and City Government Committee
26	Kuits	and City Government Committee
27	AN O	RDINANCE concerning
28 29		REVENUE AND FINANCE - Purchasing and Procurement -
30		Prevailing Wage and Local Hiring
31		
32	FOR	ESTABLISHING PREVAILING WAGE AND LOCAL HIRING PROVISIONS
33		APPLICABLE TO SPECIFIC TYPES OF CAPITAL IMPROVEMENT CONTRACTS;
34		DEFINING CERTAIN TERMS; ADDING THE TYPES OF CAPITAL
35		IMPROVEMENT CONTRACTS TO WHICH PREVAILING WAGE PROVISIONS
36		APPLY; ALLOWING WAGE DEDUCTIONS IN SPECIFIC INSTANCES;
37		REQUIRING CAPITAL IMPROVEMENT CONTRACTS TO INCLUDE SPECIFIC
38		TERMS; ADDING WORKSITE NOTICE REQUIREMENTS; REQUIRING
39		MAINTENANCE OF CERTAIN RECORDS RELATING TO PREVAILING WAGE
40		REQUIREMENTS; ALLOWING AUDITS AND INVESTIGATIONS OF
41		COMPLAINTS OF VIOLATIONS OF PREVAILING WAGE REQUIREMENTS;
42		ADDING LOCAL HIRING REQUIREMENTS; ADDING REPORTING
43		REQUIREMENTS FOR PREVAILING WAGE AND LOCAL HIRING DATA;

1 2 3 4 5 6 7 8 9 10 11 12	ESTABLISHING PENALTIES FOR VIOLATIONS OF PREVAILING WAGE AND LOCAL HIRING PROVISIONS; PROVIDING FOR THE APPLICABILITY OF THIS ORDINANCE; PROVIDING FOR A DELAYED EFFECTIVE DATE; GENERALLY RELATING TO PURCHASING. SECTION I: BE IT ESTABLISHED AND ORDAINED BY THE ANNAPOLIS CITY COUNCIL that the Code of the City of Annapolis shall be amended to read as follows: Title 6 – REVENUE AND FINANCE Chapter 6.08 - Purchasing and Procurement Section 6.08.081 - Prevailing Wage
13	A. DEFINITIONS. IN THIS SECTION, THE FOLLOWING WORDS HAVE THE
14	MEANINGS INDICATED.
15	1. "APPRENTICE" MEANS AN INDIVIDUAL WHO:
16	a. IS AT LEAST 16 YEARS OLD; AND
17	b. HAS SIGNED AN AGREEMENT WITH AN EMPLOYER OR EMPLOYER'S
18	AGENT, AN ASSOCIATION OF EMPLOYERS, AN ORGANIZATION OF
19	EMPLOYEES, OR A JOINT COMMITTEE WITH MEMBERS FROM TWO
20	OR MORE DIFFERENT ORGANIZATIONS THAT INCLUDES A
21	STATEMENT OF:
22	i. THE TRADE, CRAFT, OR OCCUPATION THAT THE INDIVIDUAL
23	IS LEARNING; AND
24	ii. THE BEGINNING AND ENDING DATES OF THE
25	APPRENTICESHIP; AND
26	iii. IS REGISTERED IN A PROGRAM OF A COUNCIL OR BUREAU OF
27	APPRENTICESHIP AND TRAINING THE UNITED STATES
28	DEPARTMENT OF LABOR OR A FEDERALLY APPROVED STATE
29	EQUIVALENT.
30	
31	2. "CAPITAL IMPROVEMENT CONTRACT" MEANS A CONTRACT RELATED TO:
32	a. A CITY CAPITAL PROJECT WITH A VALUE OF MORE THAN \$100,000;
33	OR
34	b. A CAPITAL PROJECT TO WHICH THE CITY CONTRIBUTES FUNDING
35	WITH A VALUE OF MORE THAN \$5,000,000; HOWEVER

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1		"EMPLOYEE" DOES NOT INCLUDE AN INDIVIDUAL EMPLOYED BY THE
2		CITY.
3		
4	8.	"MECHANICAL SERVICE CONTRACTS" MEANS CONTRACTS FOR
5		SERVICE OF THE FOLLOWING SYSTEMS:
6		a. HVAC SYSTEMS, INCLUDING HEATING, VENTILATION,
7		AND COOLING/AIR-CONDITIONING EQUIPMENT; AND

- 8 b. ELECTRICAL SYSTEMS, TO INCLUDE ANY ELECTRICAL
 9 COMPONENTS THAT SUPPLY, DISTRIBUTE, AND USE
 10 ELECTRICAL POWER; AND
- 11c. ELEVATOR SYSTEMS, INCLUDING ESCALATORS,12MOVING WALKWAYS, AND OTHER CONVEYANCES; AND
- d. OVERHEAD AND UNDERGROUND LINES, POLES,
 TRANSFORMERS, AND OTHER RELATED EQUIPMENT;
 AND
- e. PLUMBING SYSTEMS, INCLUDING PIPES, TANKS,
 FITTINGS, AND OTHER ELEMENTS THAT CONTROL THE
 WATER AND GAS SUPPLY, HEATING, AND SANITATION
 OF A BUILDING; AND
 - f. REFRIGERATION SYSTEMS.
- 9. "OVERTIME RATE" MEANS THE RATE A CONTRACTOR SHALL PAY
 AN EMPLOYEE AT A RATE EQUAL TO OR MORE THAN THE REGULAR
 PREVAILING WAGE RATE FOR OVERTIME FOR THE TYPE OF WORK
 PERFORMED FOR EACH HOUR THAT THE EMPLOYEE PERFORMS
 DIRECT AND MEASURABLE WORK:
 a. MORE THAN EIGHT HOURS IN ANY SINGLE CALENDAR
 - a. MORE THAN EIGHT HOURS IN ANY SINGLE CALENDAR DAY; AND
- b. MORE THAN 40 HOURS IN A WORKWEEK; OR ON A SUNDAY ORA LEGAL HOLIDAY.
- 31

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1	10. "PREVAILING WAGE" MEANS THE BASIC HOURLY RATE AND FRINGE	
2	BENEFIT RATE ESTABLISHED ANNUALLY BY THE STATE COMMISSIONE	R
3	OF LABOR AND INDUSTRY FOR STATE-FUNDED CONSTRUCTION	
4	CONTRACTS AT THE TIME OF THE AWARD OF THE CAPITAL IMPROVEM	ENT
5	CONTRACT.	
6		
7	B. APPLICABILITY.	
8	1. ALL MECHANICAL SERVICE CONTRACTS, AS DEFINED IN TITLE 6	§
9	08.081, AT OR ABOVE THE AMOUNT CODIFIED AT 41 U.S.C. 6702(A)	(2),
10	THE MCNAMARA–O'HARA SERVICE CONTRACT ACT OF 1965 (SCA)),
11	SHALL BE PREVAILING WAGE CONTRACTS.	
12		
13	2. THIS SECTION DOES NOT APPLY TO A CAPITAL IMPROVEMENT	
14	CONTRACT:	
15	a. SUBJECT TO A FEDERAL OR STATE PREVAILING WAGE LAW	V;
16	OR	
17	b. AWARDED WITHOUT COMPETITION; OR	
18	c. WITH ANOTHER GOVERNMENTAL ENTITY; OR	
19	d. TO THE EXTENT THAT THE CONTRACTOR IS EXPRESSLY	
20	PRECLUDED FROM COMPLYING WITH THIS SECTION BY TH	Е
21	TERMS OF ANY FEDERAL OR STATE LAW, CONTRACT, OR	
22	GRANT; OR	
23	e. ENTERED INTO AS A JOINT OR COOPERATIVE PURCHASE; O	R
24	f. ENTERED INTO AS AN EMERGENCY PURCHASE.	
25		
26	C. PREVAILING WAGE REQUIRED. A CONTRACTOR THAT PERFORMS DIREC	Т
27	AND MEASURABLE CONSTRUCTION WORK ON A CAPITAL IMPROVEMENT	
28	CONTRACT SHALL PAY EACH:	
29	1. EMPLOYEE AT A RATE EQUAL TO OR MORE THAN THE PREVAILIN	₩G
30	WAGE RATE CURRENTLY IN EFFECT FOR THE TYPE OF WORK	
31	PERFORMED; AND	

1	2.	APPRENTICE AT LEAST THE RATE THAT THE STATE'S
2		APPRENTICESHIP AND TRAINING COUNCIL SETS FOR AN
3		APPRENTICE IN THE TRADE INVOLVED, BASED ON A PERCENTAGE
4		OF THE PREVAILING WAGE RATE IN THAT TRADE.
5		
6	D. WAGE D	EDUCTIONS PERMITTED. A CONTRACTOR MAY MAKE ONLY FAIR
7	AND REASC	DNABLE DEDUCTIONS THAT ARE:
8	1.	REQUIRED BY LAW; AND
9	2.	AUTHORIZED IN A WRITTEN AGREEMENT BETWEEN THE EMPLOYEE
10		AND THE CONTRACTOR SIGNED AT THE BEGINNING OF
11		EMPLOYMENT THAT:
12		a. CONCERNS FOOD, SLEEPING QUARTERS, OR SIMILAR ITEMS;
13		AND
14		b. IS SUBMITTED BY THE CONTRACTOR TO THE DIRECTOR; OR
15		c. REQUIRED OR ALLOWED BY A COLLECTIVE BARGAINING
16		AGREEMENT BETWEEN A BONA-FIDE LABOR ORGANIZATION
17		AND A CONTRACTOR.
18		
19	E. CONTRA	CT REQUIREMENTS. A CAPITAL IMPROVEMENT CONTRACT:
20	1.	SHALL REQUIRE THE CONTRACTOR TO COMPLY WITH THIS
21		SECTION;
22	2.	SHALL SPECIFY THAT AN AGGRIEVED EMPLOYEE OR APPRENTICE,
23		AS A THIRD-PARTY BENEFICIARY, MAY, BY A CIVIL ACTION
24		AGAINST THE CONTRACTOR, RECOVER THE DIFFERENCE BETWEEN
25		THE PREVAILING WAGE FOR THE TYPE OF WORK PERFORMED AND
26		THE AMOUNT ACTUALLY RECEIVED, WITH INTEREST AND
27		REASONABLE ATTORNEY'S FEES, AS APPLICABLE; AND
28	3.	MAY SPECIFY THE PAYMENT OF LIQUIDATED DAMAGES OWED TO
29		THE CITY BY THE CONTRACTOR FOR NONCOMPLIANCE WITH THIS
30		SECTION OF NOT MORE THAN THREE TIMES THE AMOUNT OF
31		WAGES OWED TO AN EMPLOYEE OR APPRENTICE.

1		
2	F. PR	OHIBITIONS. A CONTRACTOR MAY NOT
3	1.	SPLIT OR SUBDIVIDE A CAPITAL IMPROVEMENT CONTRACT OR A
4		SUBCONTRACT AWARDED PURSUANT TO THE CAPITAL IMPROVEMENT
5		CONTRACT; OR
6	2	PAY AN EMPLOYEE THROUGH A THIRD PARTY, OR TREAT AN EMPLOYEE
7		AS A SUBCONTRACTOR OR INDEPENDENT CONTRACTOR TO AVOID ANY
8		REQUIREMENT OF THIS SECTION; OR
9	3.	EMPLOY AN INDIVIDUAL CLASSIFIED AS A HELPER OR TRAINEE TO
10		PERFORM DIRECT AND MEASURABLE WORK UNDER A CAPITAL
11		IMPROVEMENT CONTRACT.
12		
13	G. NC	TICE REQUIRED. A CONTRACTOR SHALL PROMINENTLY POST AT THE
14	WOR	KSITE A CLEARLY LEGIBLE STATEMENT IN ENGLISH AND ANY OTHER
15	LANC	GUAGE THAT IS PRIMARILY SPOKEN BY THE EMPLOYEES AT THE WORKSITE
16	THAT	STATES EACH PREVAILING WAGE RATE.
17		
18	Н. Re	CORDS.
19	1.	A CONTRACTOR SHALL SUBMIT A CERTIFIED COMPLETE COPY OF ITS
20		PAYROLL RECORDS FOR A CAPITAL IMPROVEMENT CONTRACT COVERED
21		BY THIS SECTION TO THE DIRECTOR WITHIN 14 DAYS AFTER THE END OF
22		EACH PAYROLL PERIOD.
23	2.	THE PAYROLL RECORDS SHALL CONTAIN A STATEMENT SIGNED BY THE
24		CONTRACTOR CERTIFYING THAT:
25		a. THE PAYROLL RECORDS ARE COMPLETE AND CORRECT;
26		b. THE WAGE RATES PAID ARE NOT LESS THAN THOSE REQUIRED BY
20		THIS SECTION; AND
21		
28		c. THE RATE OF PAY AND CLASSIFICATION FOR EACH EMPLOYEE
29		ACCURATELY REFLECTS THE WORK THE EMPLOYEE PERFORMED.
30	3.	PAYROLL RECORDS SHALL INCLUDE:

1	a. THE NAME, ADDRESS, TELEPHONE NUMBER, AND E-MAIL OF THE
2	CONTRACTOR; AND
3	b. THE NAME AND LOCATION OF THE JOB; AND
4	c. EACH EMPLOYEE'S:
5	i. NAME; AND
6	ii. CURRENT ADDRESS, UNLESS PREVIOUSLY REPORTED;
7	AND
8	iii. SPECIFIC WORK CLASSIFICATION; AND
9	iv. DAILY BASIC TIME AND OVERTIME HOURS; AND
10	v. TOTAL BASIC TIME AND OVERTIME HOURS FOR THE
11	PAYROLL PERIOD; AND
12	vi. RATE OF PAY; AND
13	vii. FRINGE BENEFITS BY TYPE AND AMOUNT; AND
14	viii. GROSS WAGES.
15	4. CONTRACTOR SHALL:
16	a. MAINTAIN PAYROLL RECORDS COVERING A CAPITAL
17	IMPROVEMENT CONTRACT COVERED BY THIS SECTION FOR NOT
18	LESS THAN FIVE YEARS AFTER THE WORK IS COMPLETED; AND
19	b. SUBJECT TO REASONABLE NOTICE, PERMIT THE DIRECTOR TO
20	INSPECT THE PAYROLL RECORDS AT A REASONABLE TIME AND AS
21	OFTEN AS NECESSARY.
22	5. THE DIRECTOR SHALL:
22 23	5. THE DIRECTOR SHALL:a. MAINTAIN PAYROLL RECORDS COVERING A CAPITAL
23	a. MAINTAIN PAYROLL RECORDS COVERING A CAPITAL
23 24	a. MAINTAIN PAYROLL RECORDS COVERING A CAPITAL IMPROVEMENT CONTRACT COVERED BY THIS SECTION FOR NOT
23 24 25	a. MAINTAIN PAYROLL RECORDS COVERING A CAPITAL IMPROVEMENT CONTRACT COVERED BY THIS SECTION FOR NOT LESS THAN FIVE YEARS AFTER THE WORK IS COMPLETED; AND,
23 24 25 26	 a. MAINTAIN PAYROLL RECORDS COVERING A CAPITAL IMPROVEMENT CONTRACT COVERED BY THIS SECTION FOR NOT LESS THAN FIVE YEARS AFTER THE WORK IS COMPLETED; AND, b. SUBJECT TO ANY REQUIRED EXEMPTIONS OR DENIALS UNDER THE

1	AVAILABLE FOR PUBLIC INSPECTION DURING REGULAR BUSINESS
2	HOURS.
3	
4	I. AUDITS. THE DIRECTOR MAY PERFORM RANDOM OR REGULAR AUDITS AND
5	INVESTIGATE ANY COMPLAINT OF A VIOLATION OF THIS SECTION.
6	
7	J. VIOLATIONS.
8	1. IF THE DIRECTOR DETERMINES THAT A PROVISION OF THIS SECTION HAS
9	BEEN VIOLATED, THE DIRECTOR:
10	a. SHALL ISSUE A WRITTEN DECISION, INCLUDING APPROPRIATE
11	SANCTIONS; AND
12	b. MAY WITHHOLD FROM PAYMENT DUE TO THE CONTRACTOR,
13	PENDING A FINAL DECISION, AN AMOUNT SUFFICIENT TO:
14	i. PAY EACH EMPLOYEE OF THE CONTRACTOR THE FULL
15	AMOUNT OF WAGES DUE UNDER THIS SECTION; AND
16	ii. SATISFY A LIABILITY OF A CONTRACTOR FOR LIQUIDATED
17	DAMAGES AS PERMITTED IN THIS SECTION.
18	2. A CONTRACTOR MAY APPEAL THE DECISION WITHIN 10 WORKING DAYS
19	AFTER RECEIVING A COPY OF THE DECISION.
20	a. THE CONTRACTOR MUST PROVIDE A WRITTEN RESPONSE TO THE
21	CITY'S PROCUREMENT OFFICER.
22	b. WITHIN A REASONABLE TIME AFTER RECEIPT OF THE APPEAL, THE
23	PROCUREMENT OFFICER MAY INVESTIGATE, REQUEST WRITTEN
24	TESTIMONY, OR CONDUCT A HEARING, AS THE PROCUREMENT
25	OFFICER DEEMS NECESSARY FOR THE REVIEW OF THE APPEAL.
26	c. THE DECISION OF THE PROCUREMENT OFFICER ON THE APPEAL IS
27	FINAL AND NOT SUBJECT TO APPEAL.

1	d. IF THE CONTRACTOR DOES NOT APPEAL THE DIRECTOR'S DECISION
2	WITHIN 10 WORKING DAYS AFTER RECEIPT, THE DECISION OF THE
3	DIRECTOR IS DEEMED FINAL AND NOT APPEALABLE.

3. IF THE FINAL DECISION OF THE DIRECTOR, OR THE PROCUREMENT 4 OFFICER AFTER APPEAL, IS THAT THE CONTRACTOR HAS VIOLATED THE 5 PROVISIONS OF THIS SECTION AND THAT THE VIOLATION WAS 6 INTENTIONAL, AT THE DISCRETION OF THE DIRECTOR, THE CONTRACTOR, 7 ANY OF THEIR PRINCIPALS, OR ANY FIRM, CORPORATION, PARTNERSHIP, 8 9 OR OTHER BUSINESS ENTITY IN WHICH THAT CONTRACTOR HAS AN INTEREST. MAY NOT BE AWARDED A CITY CONTRACT AND MAY NOT 10 PERFORM ANY WORK ON ANY CITY CONTRACT FOR ONE YEAR FROM THE 11 DATE OF THE FINAL DECISION. 12

- 4. A CONTRACTOR MAY NOT DISCHARGE OR OTHERWISE RETALIATE
 AGAINST AN EMPLOYEE FOR ASSERTING ANY RIGHT UNDER THIS SECTION
 OR FOR FILING A COMPLAINT OF A VIOLATION.
- 16 5. A CONTRACTOR IS JOINTLY AND SEVERALLY LIABLE FOR A
- 17 SUBCONTRACTOR'S NONCOMPLIANCE WITH THIS SECTION.
- IF A CONTRACTOR IS LATE IN SUBMITTING COPIES OF PAYROLL RECORDS
 REQUIRED TO BE SUBMITTED UNDER THIS SECTION, THE CITY MAY DEEM
 THE INVOICES DEFICIENT UNTIL THE CONTRACTOR PROVIDES THE
 REQUIRED RECORDS AND MAY POSTPONE PROCESSING PAYMENTS DUE
- 22 UNDER THE CONTRACT.
- 23

K. REPORT. THE DIRECTOR SHALL ANNUALLY PUBLISH AND POST ON THE
CITY'S WEBSITE A REPORT ON THE OPERATION AND COMPLIANCE WITH THIS
SECTION.

27

28 L. POLICIES AND GUIDELINES. THE DIRECTOR MAY PROMULGATE SUCH

29 REGULATIONS, POLICIES, AND GUIDELINES AS MAY BE REQUIRED FROM TIME

1	TO TIME FOR THE PROPER IMPLEMENTATION AND ENFORCEMENT OF THIS
2	SECTION.
3	
4 5 6	Title 6 – REVENUE AND FINANCE Chapter 6.08 - Purchasing and Procurement SECTION 6.08.082 - LOCAL HIRING.
7	
8	A. DEFINITIONS. TERMS IN THIS SECTION HAVE THE MEANINGS INDICATED IN
9	TITLE 6 § 08.081.A.
10	
11	B. LOCAL HIRING. A CONTRACTOR SHALL MAKE BEST EFFORTS TO FILL AT
12	LEAST 51% OF NEW JOBS REQUIRED TO COMPLETE THE CAPITAL IMPROVEMENT
13	CONTRACT OR THE CAPITAL PROJECT WITH CITY OF ANNAPOLIS OR ANNE
14	ARUNDEL COUNTY RESIDENTS.
15	
16	C. REPORTING. THE CONTRACTOR SHALL SUBMIT QUARTERLY REPORTS TO THE
17	DIRECTOR, ON THE FORM DESIGNATED BY THE DIRECTOR, WHICH INCLUDES
18	THE FOLLOWING WITH RESPECT TO THE CAPITAL IMPROVEMENT CONTRACT OR
19	CAPITAL PROJECT:
20	1. THE NUMBER OF NEW HIRES NEEDED FOR THE CONTRACT DURING THE
21	REPORTING PERIOD; AND
22	2. THE TOTAL NUMBER OF CITY OF ANNAPOLIS OR ANNE ARUNDEL CITY
23	RESIDENTS HIRED DURING THE REPORTING PERIOD; AND
24	3. THE TOTAL NUMBER OF ALL EMPLOYEES HIRED DURING THE REPORTING
24	
25	PERIOD; AND
26	4. DESCRIBE EFFORTS MADE TO FILL THE OPEN POSITIONS WITH CITY OR
27	COUNTY RESIDENTS; AND
28	5. INFORMATION ABOUT NEW HIRES DURING THE REPORTING PERIOD THAT
29	INCLUDES:
00	

30 a. NAME; AND

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1		b. LAST FOUR NUMBERS OF THEIR SOCIAL SECURITY NUMBER; AND
2		c. JOB TITLE; AND
3		d. HIRE DATE; AND
4		e. ADDRESS; AND
5		f. REFERRAL SOURCE.
6		
7	D. VI	OLATIONS.
8	1.	IF THE DIRECTOR DETERMINES A CONTRACTOR HAS NOT MADE BEST
9		EFFORTS OR REPORTED AS REQUIRED UNDER THIS SECTION, THE
10		DIRECTOR SHALL INVESTIGATE SAID FAILURE TO REPORT AS REQUIRED
11		AND ISSUE A WRITTEN NOTICE OF VIOLATION DETAILING THE FAILURES
12		TO REPORT AND ANY INVESTIGATION FINDINGS AND ANY ASSOCIATED
13		PENALTIES ASSESSED.
14	2.	A CONTRACTOR MAY APPEAL A WRITTEN DECISION OF THE DIRECTOR
15		THAT THE CONTRACTOR VIOLATED A PROVISION OF THIS SECTION BY
16		FOLLOWING THE PROTEST AND APPEAL PROCEDURES PROVIDED IN TITLE
17		6 § 08.330 THROUGH TITLE 6 § 08.360.
18	3.	IF A CONTRACTOR IS LATE IN SUBMITTING REPORTS REQUIRED TO BE
19		SUBMITTED UNDER THIS SECTION, THE CITY MAY POSTPONE PROCESSING
20		PAYMENTS DUE UNDER THE CONTRACT UNTIL THE REQUIRED REPORTS
21		ARE SUBMITTED.
22 23 24 25		TION II: AND BE IT FURTHER ESTABLISHED AND ORDAINED BY THE APOLIS CITY COUNCIL that this ordinance shall take effect from the date of its ge.
26 27		
27 28		Explanation:
29 30		UPPERCASE indicates matter added to existing law. Strikethrough indicates matter stricken from existing law.
31		<u>Underlining</u> indicates amendments.
32		